## INTEGRITY FRAMEWORK

**Fraud and Corruption Control Plan**

### CORPORATE RELATIONS

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<tr>
<th>Version</th>
<th>Author</th>
<th>Date</th>
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Moving from perception to reality
Understanding the power of fraud to impact your organisation is crucial, but moving from that perception to an understanding of how to act is equally crucial. Prevention is the ultimate ideal for organisations – and firms are increasingly responding to the need to implement prevention strategies (Figure 14). But given the reality of fraud, organisations need to ensure they are detecting early warning signs of fraud, creating strong reporting mechanisms and managing and responding robustly when fraud is detected.

A survey of fraud, bribery and corruption in Australia & New Zealand 2012, KPMG, Feb 2013
1. **BUSINESS CASE**

1.1 **Introduction**

1.1.1 *Fraud and corruption* are risks to University business that can have a similar detrimental impact as other types of business risk e.g. financial loss, reduced staff morale, loss of employment, increased external oversight and even possible deregistration. Academic dishonesty in particular can have a devastating effect on the University’s reputation and result in reduced attractiveness to potential students, funding bodies and employers.

1.1.2 Some examples of the fraud and corruption risks to which any university may be exposed are outlined in Appendix 3.

1.1.3 The University, as both a Commonwealth-funded and regulated public university and a Western Australian state public authority, recognises its prominent role in the wider community and the need to operate within an appropriate governance framework.

1.1.4 Consequently, the University must be able to demonstrate effective management and control of its business risks, including fraud and corruption, so as to provide:

> *assurance to students, industry, staff, Council, regulators, Government, the community and other stakeholders that the University has a systematic pro-active approach to risk as part of overall University governance.*

1.2 **University assurance context**

1.2.1 Multiple inter-related functions work together within the University to provide ongoing assurance to the Council and other stakeholders that the University’s risks are being properly managed.

1.2.2 In the model outlined below, these functions are grouped (according to their purpose) in three distinct “lines of defence”:

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1. Corporate Governance Statement, Curtin University, September 2012, Version 1.0

2. Risk Management Policy (section 1), Curtin University

3. Adapted by Mr Wing Chung, Director Internal Audit, Curtin University (Feb 2014) from the Institute of Internal Auditors Position Paper: The Three Lines Of Defence In Effective Risk Management and Control, January 2013
1.2.3 The control of Fraud and Corruption risks sits in the second line which provides guidance, oversight and support to the first line. The function itself may also be the subject of review by independent assurance providers located in the third line.

1.3 Objective

1.3.1 The University’s Fraud and Corruption Control Plan (“the Plan”), as presented in this document, presents a structured approach to managing fraud and corruption risks that may be committed:

- against the University, whether from internal or external sources; or
- by or in the name of the University.

1.3.2 The Plan reflects the University’s zero tolerance approach to fraudulent and corrupt conduct and its commitment to upholding the highest standards of academic, professional, business and personal integrity.

1.4 Guidance

1.4.1 The Plan was developed to align with the core elements of the Australian Standard on Fraud and Corruption Control: AS 8001-2008, and took into consideration similar plans developed by other public universities and public sector agencies in Australia.

1.4.2 Guidance was also sought from other Australian standards, International internal auditing standards, Australian external auditing standards, relevant state-based legislation, Australian oversight / regulatory agencies, and various best practice guides and manuals. These are acknowledged by way of footnotes on each page.

1.4.3 The approach taken in developing the Plan is supported by a recent review of fraud detection and prevention within selected Western Australian public sector agencies by the Office of the Auditor General (OAG). In the report, the OAG commented:

... A fraud and corruption control plan is the first step in the integral management of fraud and corruption as a business risk.

and

We looked for better practice on controlling fraud and corruption and determined that the Australian Standard AS 8001-2008 Fraud and Corruption Control (the Standard) was the most appropriate tool to assess the effectiveness of agency preparedness.

1.5 Legislative and regulatory context

1.5.1 The need for the University to demonstrate effective management of fraud and corruption risks to a broad range of different external stakeholders is closely associated with the legislative and regulatory environment within which the University operates (or has the potential to operate):

1.4.1.1 Criminal Code Act Compilation Act 1913 (WA). Staff are defined as public officers under this act. Chapters XII & XIII make it illegal for a public officer to:

- Disclose official secrets

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4 Fraud Detection and Prevention in the Public Sector, Office of the Auditor General Western Australia, Report 7 – June 2013
• Seek or receive a bribe
• Act corruptly to gain a benefit
• Falsify a record
• Impersonate a public officer

1.4.1.2 **Criminal Code 1995 (Cwlth).** The bribing of overseas foreign officials by Australian citizens, residents or companies, regardless of where such acts take place is an offence under this act.

1.4.1.3 **Corruption, Crime and Misconduct Act 2003 (WA).** The University comes within the jurisdiction of the Corruption, Crime and Misconduct (CCM) Act. Section 3 of this act defines *serious misconduct.* Fraudulent (i.e. dishonest) or corrupt conduct by staff, as public officers, is covered by this definition and must be reported to and may be investigated by the Corruption and Crime Commission.5

The Director Integrity and Standards Unit (ISU) is the Compliance Officer for this legislation.

1.4.1.4 **Public Interest Disclosure Act 2003 (WA).** As a public authority, the University comes within the jurisdiction of the Public Interest Disclosure (PID) Act in relation to the disclosure, processing, investigation and reporting of *improper conduct,* and the protection of people who make such disclosures. *Improper conduct* has a broad reach and includes any protected disclosures made relating to fraudulent or corrupt conduct by the University in its capacity as a public authority.

The Director ISU is the Compliance Officer for this legislation.

1.4.1.5 **TEQSA – Higher Education Standards (Threshold Standards) 2011.** The University is required to demonstrate compliance with these standards, under the TEQSA Act 2011 (Cwlth). In relation to fraud and corruption, Provider Registration Standard 2.4 requires that a:

> ... higher education provider has effective arrangements for the detection and prevention of fraud and mismanagement.

The Director Quality Enhancement is the Compliance Officer for this legislation.

1.4.1.6 **Anti-Money Laundering and Counter-Terrorism Financing Act 2006 (Cwlth).** The prime purpose of this act is to regulate financial transactions within an organisation in a way that helps detect and prevent money laundering and terrorism financing.

The obligations placed upon the University by the Act depend on the “designated services” provided by the University e.g. identification and verification of customers and reporting of suspicious transactions above a threshold are covered. However, the Act also adopts a risk-based approach which means the University can determine the best method for achieving compliance having regard to the risks applicable.

The Director ISU is the Compliance Officer for this legislation.

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5 **NOTE:** *Misconduct* as defined in the CCM Act should be distinguished from its meaning in the University’s Staff Enterprise Agreement and other University policies, where it may refer to conduct which is unsatisfactory or contrary to the Curtin *Code of Conduct* but which is not necessarily fraudulent or corrupt.
1.4.1.7 **Overseas Anti-Bribery and Corruption Legislation.** Locating and developing international campuses or promoting the enrolment of international students may each involve employees or agents of the University liaising or negotiating with officials in foreign jurisdictions.

As some overseas anti-bribery regimes in particular have wide-ranging extra-territorial effect, the University could be held liable for the corrupt conduct of its staff, partners and agents operating within these countries if it has failed to implement and maintain an adequate anti-bribery and corruption framework. Of particular relevance to the University are the following acts:

- Bribery Act 2010 (UK)
- Foreign Corrupt Practices Act 1977 (US)
- Anti-Corruption Commission Act 2009 (Malaysia)
- Prevention of Corruption Act 1993 (Singapore)

These acts reflect increasing global attention being paid to fraud and corruption, and in particular, bribery. This in turn is driving external entities, as a condition of engaging with the University as a partner, client or supplier, to insist by way of more rigorous due diligence processes that the University sufficiently demonstrates its commitment to effective fraud and corruption control. As such, evidence of a strong fraud and corruption control framework in operation is fast becoming a business imperative. For more information on compliance requirements, refer to Appendix 4.

The Director ISU is the Compliance Officer for these items of legislation.
2. PLAN OVERVIEW

2.1 Themes

2.1.1 The Plan proposes a framework for fraud and corruption control in the University based on three key themes:

- **Prevention** – pro-active measures designed to help reduce the risk of fraud and corruption occurring in the first place.
- **Detection** – measures designed to uncover incidents of fraud and corruption as close as possible to the time when they occur, or before they occur by identifying attempts or acts in preparation.
- **Response** – reactive measures designed to investigate, take any necessary corrective action, impose sanctions and remedy the harm caused by fraud or corruption.

2.2 Structure

2.2.1 The above themes are described in sections 3 to 5 below.

2.2.2 Within each section are a series of tables each of which comprises: an Expected Outcome, External References and one or more Expected Controls:

2.3 Implementation

2.3.1 The **Fraud and Corruption Control Internal Work Program (“the Program”)** is an integral part of the Plan and brings together the actions required to initially implement the Plan and then monitor it on an ongoing basis.

2.3.2 The ultimate objective of the Program is to ensure that expected outcomes are achieved through the ongoing effective operation of associated expected controls.

2.3.3 As requested by the Planning and Management Committee at its meeting on 27/5/14, the Program has been separated from the Plan and is monitored and overseen by the ISU Steering Committee via its quarterly meetings.
2.4 **Definitions**

2.4.1 The Plan contains a number of commonly used terms that are described in Appendix 2:

- Bribe
- Control
- Corruption
- Executive manager
- External parties
- Facilitation payment
- Fraud
- Fraud and corruption risk assessment
- Manager
- Public officer
- Risk
- Staff
- Student

2.5 **Scope**

2.5.1 Within the context of the above definitions, the Plan covers all staff and all areas of the University's business including its academic, administrative, research, consultancy and commercial activities, as well as the operations of its controlled entities – regardless of their physical location.

2.5.2 To varying degrees and as specified in this document, the Plan covers a variety of external stakeholders including students\(^6\), external parties and the general community.

2.6 **Resourcing**

2.6.1 The University ensures that an appropriate level of resources is applied to controlling fraud and corruption risk through the implementation and maintenance of the Plan.

2.6.2 Resourcing includes the allocation of specialised personnel to implement and oversee the University's fraud and corruption control activities, to coordinate the fraud and corruption risk assessment process, to record and collate fraud and corruption incident reports and to conduct or coordinate the University's investigations into allegations of fraud and corruption.

2.7 **Communication**

2.7.1 Regular internal communication on the framework described in the Plan occurs to ensure all staff are kept informed of fraud and corruption control issues including current best practice.

2.7.2 The University's commitment to the framework described in the Plan is communicated to relevant external parties and the general community.

2.8 **Roles**

2.8.1 The agreed roles of the internal stakeholders involved in the development, implementation or maintenance of the Plan are listed in Appendix 1.

\(^6\) NOTE: Students are expected to conduct themselves in a manner consistent with the values and standards of the University. However, student misconduct (which includes academic record fraud, academic misconduct and general misconduct) is dealt with by the University in accordance with Statute 10 (Student Discipline) and associated rules.
2.9 Review

2.9.1 Once implemented, regular review of the Plan is necessary to identify and understand reasons for any non-conformance and to identify and design measures for improvement via a revised Plan.

2.9.2 While this occurs formally at least every two years, the University also views the Plan as being in a constant state of evolution given the rapidly changing environment in which the higher education sector operates and the changing nature of fraud and corruption e.g. the following events may trigger an immediate review of the Plan:

- Any significant fraud or corruption event.
- Identification of any significant trends in fraud or corruption locally or globally.
- Identification of areas of vulnerability.
3. PREVENTION THEME

3.1 Sound values-based culture

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<th>EXPECTED OUTCOME 3.1</th>
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<td>The University has a healthy and sustainable values-based culture where shared values are continually demonstrated in the decision-making, actions and behaviours of people at all levels of the organisation.</td>
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**External Reference(s)**

*The establishment of an ethical culture is a key element of sound governance and plays an important role in preventing fraud and helping to detect it once it occurs.*

**Expected Control Description**

- **TONED AT THE TOP:** The Executive Management group recognises the need for establishing and maintaining a values-based culture and actively promotes such a culture e.g. by demonstrating values-based decision-making.

- **RESPONSIBILITY:** A senior person is assigned responsibility for ensuring the University’s values-based projects and programs are implemented and monitored.

- **COMMITTEE OVERSIGHT:** The work of the above referred senior person is overseen by a relevant University committee which has overall responsibility for the values-based culture and dealing with related issues that cannot be resolved by management.

- **CODE OF CONDUCT:** A comprehensive Code of Conduct exists which incorporates both a high level aspirational statement of values and an agreed set of professional standards of conduct that are expected of staff, students and external parties.

- **COMMUNICATING THE CODE OF CONDUCT:** There is a program for communicating the importance of University values and professional standards reflected in the Code of Conduct to staff, students and external parties.

- **PERFORMANCE REVIEWS:** The need for staff to adhere to the Code of Conduct and all necessary University direction in connection with conflicts of interest, receipt of gifts, disclosure of confidential information and other relevant values-based policies or procedures is incorporated as an expected behaviour within the University’s performance management systems.

- **REWARDS AND RECOGNITION:** Staff are formally recognised and/or rewarded for demonstrating Curtin’s values in their day-to-day duties.

- **BENCHMARKING:** A program exists for benchmarking of the professional standards which incorporates acting on feedback received from staff, students and external parties on the standards’ effectiveness, and is aimed at identifying improvements to the Code of Conduct over time.

- **VALUES-BASED CONCERNS (COMMUNICATION):** Existing reporting channels enable potential and actual values-based concerns raised by staff, student and external parties to be communicated to relevant officers within the University for further action.

- **VALUES-BASED CONCERNS (TRENDS):** Monitoring of values-based issues occurs as an integral part of existing risk management and reporting systems to identify the existence of pervasive or persistent matters, or unhealthy trends, and address them.

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7 NOTE: The controls outlined in this table may change as a result of the implementation of the University’s Values initiative.


3.2 Management commitment

**EXPECTED OUTCOME 3.2**
Managers have an observably high level of knowledge of, and commitment to, controlling the risks of fraud and corruption.

**External Reference(s)**
Entities exhibiting ‘best practice’ in the control of fraud and corruption will invariably have a senior management group that recognizes the need for fraud and corruption prevention and detection even in the absence of recently detected incidents.\(^9\)

**Expected Control Description**

- **KNOWLEDGE:** Managers have, as a minimum, an understanding of the following fraud and corruption issues:
  - The incidence of fraud and corruption in Australia.
  - The types of fraud and corruption common within the higher education sector and the losses typically associated with conduct of this type.
  - The types of fraud and corruption that have been detected in the University in the last five years and how those matters were dealt with.
  - The University’s own fraud and corruption control strategy.
  - The robustness of the University’s internal control environment in terms of its ability to prevent and detect the types of fraud and corruption likely to occur.
  - Knowledge of new technology tools for detecting and preventing fraud.
  - Relevant State, Commonwealth and overseas anti-fraud and anti-corruption laws and regulations that may affect the University.

- **COMMITMENT:** Managers exhibit, on a day-to-day basis, their commitment to controlling fraud and corruption risks e.g.
  - This commitment is embedded in the University’s Values statement, Code of Conduct and Guiding Ethical Principles.
  - Formal statements are issued to relevant stakeholders that stress the importance of fraud and corruption risk mitigation, acknowledge the University’s inherent vulnerability to fraud and corruption, and establish the responsibility for each person within the University to support fraud and corruption risk management.
  - Responses are sought to questions on and requests for formal assurance are made as to, the state of the Plan and its effectiveness.
  - The University’s Annual Report includes the Council’s and Management’s position on fraud and corruption control.

3.3 Risk assessment

**EXPECTED OUTCOME 3.3**
The University is fully aware, at any time, of the fraud and corruption risks that it is exposed to and manages those risks in an appropriate and cost effective manner.

**External Reference(s)**

Key elements of effective fraud prevention include: ... a robust Fraud Policy.\(^10\)

Regular fraud risk assessments are vital in identifying potential risks and control weaknesses and appropriate treatments.\(^11\)

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\(^11\) The Guide to Fraud and Corruption Control (the Plan), Queensland Health Guideline, Dec 2012

EXPECTED OUTCOME 3.3

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<td>✓ POLICY: The University’s policy on fraud and corruption control, which supports the Plan, has been developed after consultation with stakeholders and is kept up-to-date.</td>
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| ✓ RISK ASSESSMENT: A comprehensive assessment is performed of fraud and corruption risks on a periodic basis, in accordance with:  
  • The University’s Risk Management Policy and associated procedures. |
| ✓ RISK TREATMENT PROGRAM: An effective program exists that specifically addresses unacceptable fraud and corruption risks by way of:  
  • Agreed action plans.  
  • Independent follow-up/escalation of matters not addressed. |

3.4 Internal control systems

EXPECTED OUTCOME 3.4

University business processes, particularly those assessed as having a higher inherent risk of fraud and corruption, are subject to rigorous systems of internal control that are well documented, updated regularly and understood by staff.

External Reference(s)

*Internal controls play an important role in preventing and detecting fraud and corruption*

12

Expected Control Description

| ✓ CONTROL CONSCIOUSNESS: There is a strong internal control culture within the University in which staff understand the importance of adhering to internal controls. |
| ✓ RISK FOCUSED: Internal controls are risk focused i.e. they are developed after the University has taken into account the risks it faces and are aimed at mitigating those risks. |
| ✓ KEY CONTROLS: Key internal controls within University business units are sufficiently documented and maintained in an up-to-date condition, readily accessible to staff, and appropriate to their level of responsibility and defined duties. |
| ✓ NEW SYSTEMS AND PROCESSES: There is appropriate consideration of the risks of fraud and corruption in the development of new, or changes to, corporate systems and processes in the University, and in the acquisition of new proprietary systems. Where new risks arise that need to be managed, the Fraud and Corruption Risk Assessment is reviewed and appropriately updated. |
| ✓ ANNUAL CERTIFICATION: All managers are required to certify, at least annually, their compliance with the University’s systems of internal control for the previous period, and these managers are held to account for their responses. |
| ✓ INTERNAL AUDIT PROGRAM: The approved internal audit workplan each year incorporates risk-focused reviews of adherence by business units to systems of internal control. |

3.5 Staff awareness, education and training

EXPECTED OUTCOME 3.5

Staff have a demonstrable knowledge of what constitutes fraud and corruption in, by or against the University, what is expected of them in terms of their behaviour, and how they should respond if this type

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12 It’s your business, New South Wales Department of Ageing, Disability and Home Care, 2012


13 Awareness refers to untested knowledge (e.g. via websites, newsletters), Education refers to tested knowledge (e.g. via online SOL courses) and Training refers to building of skills (e.g. via workshops).
### EXPECTED OUTCOME 3.5

of activity is suspected or detected.

**External Reference(s)**

*Fraud prevention and control must be a shared responsibility and not become the exclusive domain of any particular group of staff. All levels of management and staff must be kept involved in an appropriate manner.*

#### Expected Control Description

- **AWARENESS:** Staff are made clearly aware of the University’s expectations in relation to fraud and corruption prevention, standards of behaviour, and the consequences should they engage in such behaviour. This occurs:
  - At induction.
  - On an ongoing basis during the period of their employment.

- **EDUCATION AND TRAINING:** Staff receive formal fraud and corruption-related education and training (as part of the University’s compliance training framework) which is commensurate with their role, level of responsibility and relationship with the University.

- **DOCUMENTATION UPDATES:** Updates and changes to fraud and corruption-related policies, procedures, the Code of Conduct, publications and other values-based pronouncements are effectively communicated to staff.

- **COMMUNICATION OF OUTCOMES:** The University publicises:
  - Desensitised information on fraud and corruption investigation outcomes to encourage staff not to initiate or become involved in this type of behaviour and affirm confidence that perpetrators will face serious sanctions.
  - Instances where staff have actively prevented fraud or corruption and/or have championed values-based conduct to encourage others to do the same.

- **COMMUNICATION METHODS:** The University employs a variety of different communication methods to ensure that its awareness, education and training objectives are continually met appropriately and in the context of the University’s operations.

### 3.6 Employment screening

#### EXPECTED OUTCOME 3.6

The University is able to verify the identity, integrity and credentials of persons to be appointed or transferred to University positions.

**External Reference(s)**

*Personnel recruitment policies play an important role in reducing the risk of fraud.*

#### Expected Control Description

- **NEW APPOINTMENTS:** Standard checks are performed on individuals as a pre-condition to employment or engagement with the University.

- **STAFF TRANSFERS AND PROMOTIONS:** For existing staff who transfer or are promoted to new positions, an appropriate level of pre-employment screening is performed as a condition of appointment or engagement with the University.

- **CHANGES IN STATUS:** Individuals are required to notify the University of any changes to their criminal history information during their employment or engagement by the University.

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3.7 Conflicts of interest

EXPECTED OUTCOME 3.7
Conflicts of interest arising amongst staff in the course of their work are registered and properly managed in accordance with established procedures.

External Reference(s)
The management of conflicts of interest is an integral part of establishing an ethical culture. Of primary concern within a government entity is the conflict between private and public interests, and the effective management of this issue.16

Expected Control Description
✓ PROCEDURES: The University provides detailed procedures to staff on the types of conflicts of interest that may arise in their work, and how to deal with them. These procedures are regularly reviewed and are aligned with appropriate state public sector or other external regulatory directions or guidelines.

✓ INTEGRITY OF REGISTER: Conflicts of interest are registered in accordance with established procedures and there is regular testing performed to assess wherever possible the accuracy and completeness of recorded information and identify any emerging trends.

✓ STAFF UNDERSTANDING: Efforts are made to ensure all staff have an appropriate understanding of the procedures and apply them correctly.

3.8 Gifts, benefits and hospitality17

EXPECTED OUTCOME 3.8
Gifts, benefits and hospitality offered to staff in the course of their work by external parties are registered and only accepted in accordance with established procedures.

External Reference(s)
Acceptance of a gift or benefit can create a sense of obligation that may compromise honesty and impartiality. Therefore a gifts and benefits policy and procedure is an important part of an organisation’s corruption resistance framework.18

Expected Control Description
✓ PROCEDURES: The University provides detailed procedures to staff on what constitutes a gift, benefit and hospitality and the rules associated with their acceptance. These procedures are regularly reviewed and are aligned with appropriate state public sector or other external regulatory directions or guidelines.

✓ INTEGRITY OF REGISTER: Gifts, benefits and hospitality offered to staff are registered in accordance with established procedures and there is regular testing performed to assess wherever possible the accuracy and completeness of recorded information and identify any emerging trends.

✓ STAFF UNDERSTANDING: Efforts are made to ensure all staff have an appropriate understanding of the procedures and apply them correctly.

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17 It is acknowledged that gifts, benefits and hospitality may result in conflicts of interest. However, they are identified separately in the Plan to highlight the need to pay particular attention to them from a fraud and corruption perspective.

18 The Do-It-Yourself Corruption Resistance Guide, Independent Commission against Corruption, NSW, November 2002
3.9 External party relationships

**EXPECTED OUTCOME 3.9**

The external parties that partner with or are engaged by the University meet the University’s expectations in relation to fraud and corruption control, regardless of whether they operate locally, nationally or internationally.

**External Reference(s)**

*The risk of fraud can come from inside an organisation ... or from outside an organisation, that is, external parties such as clients, consultants, service providers ...* \(^{19}\)

**Expected Control Description**

- **DUE DILIGENCE**: Prior to engaging an external party, the University undertakes appropriate risk-focused due diligence or other checks to determine that party’s reputation, credibility and record of adherence to applicable laws and regulations in Australia or other countries in which it operates, and whether the party has effective anti-fraud and anti-corruption plans, policies etc in place.

- **CONTRACTUAL REQUIREMENTS**: External parties that do business with the University are contractually committed to meeting the University’s expectations in relation to fraud and corruption control. This includes a requirement for all parties to operate according to the established anti-corruption and anti-fraud statutory and regulatory regimes in place in the jurisdictions within which the University and the external party conduct their business.

- **CONTINUOUS MONITORING**: University appointed contract managers monitor the performance of contracted external parties and are aware of what actions to take should ongoing enquiry and communications detect a heightened or actual risk of fraud or corruption. Such actions are taken in accordance with exit strategies described in the relevant contract.

3.10 Client and community awareness

**EXPECTED OUTCOME 3.10**

The University’s external stakeholders (which include students and external parties) receive clear messages about the University’s position on fraud and corruption, and are given unambiguous guidance about acceptable and unacceptable business practices.

**External Reference(s)**

*It is important that the community is made aware that your organisation will not tolerate fraudulent or corrupt behaviour and are given a channel for reporting any concerns* \(^{20}\)

**Expected Control Description**

- **COMMUNICATION**: The University has a communications strategy to create awareness of desirable behaviours amongst external stakeholders.

- **TARGET GROUPS**: The communications strategy identifies and is tailored towards meeting the needs of different external stakeholder groups (government, students, partners, contractors, suppliers, community) who deal or may deal with the University and are likely to have an impact on its operations.

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\(^{19}\) Fraud Control in Australian Government Entities, Better Practice Guide, Australian National Audit Office, March 2011


\(^{20}\) It’s your business, New South Wales Department of Ageing, Disability and Home Care, 2012

4. DETECTION THEME

4.1 Fraud and corruption detection program

<table>
<thead>
<tr>
<th>EXPECTED OUTCOME 4.1</th>
</tr>
</thead>
<tbody>
<tr>
<td>The University is able to effectively detect actual or attempted fraud or corruption as soon as possible after it has occurred.</td>
</tr>
</tbody>
</table>

**External Reference(s)**

*Because no system of preventative controls can provide absolute assurance, entities should implement systems aimed at detecting fraud*\(^2^1\)

**Expected Control Description**

- **ROLE OF MANAGEMENT**: There is constant vigilance on the part of managers who are aware of their responsibility to identify and report actual or suspected fraudulent or corrupt activity.
- **RED FLAGS**: Staff have a sufficient understanding of the “red flags” of fraud and corruption relevant to the context of their work to confidently and promptly report any noticeable suspicious activity.
- **DETECTION SYSTEMS (RESPONSIBILITY)**: Responsibility for advising on the design, implementation and monitoring of the University’s overall fraud detection processes and detection systems rests with a dedicated fraud and corruption control resource. This resource works with management to formulate effective fraud and corruption detection systems and procedures.
- **DETECTION SYSTEMS (STRATEGIES)**: Management implements and maintains specific detection strategies to efficiently and effectively address relevant fraud and corruption risks.

4.2 Independent reviews

<table>
<thead>
<tr>
<th>EXPECTED OUTCOME 4.2</th>
</tr>
</thead>
<tbody>
<tr>
<td>The University makes effective use of independent internal and external reviewers to assist in the detection of possible fraud and corruption.</td>
</tr>
</tbody>
</table>

**External Reference(s)**

*An audit committee ... uses internal auditors, or other designated personnel, to monitor fraud risks. Such a committee also ... will discuss with the external auditor the auditors’ planned approach to fraud detection as part of the financial statement audit*\(^2^2\)

**Expected Control Description**

- **USE OF INTERNAL AUDIT**: The Internal Audit function assists in the identification of fraud and corruption through its program of:
  - Control reviews, which use data analysis techniques
  - Ongoing continuous auditing activities
  - Fraud-focused audits
- **EXTERNAL AUDIT ROLE**: Executive management and members of the Audit and Compliance Committee liaise with the external auditor in terms of the audit procedures they intend to carry out during the end of year audit that are aimed at detecting misappropriation of assets and misstatements resulting from fraudulent financial reporting.
- **EXTERNAL REVIEWS / HEALTH CHECKS**: Periodic reviews by external qualified service providers of University corporate systems or processes are initiated by the University to highlight potential cases of fraud or corruption that may require further internal investigation.

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\(^{22}\) [Managing the Business Risk of Fraud, A Practical Guide](http://www.theiia.org/media/files/fraud-white-paper/fraud%20paper.pdf), Sponsored by The Institute of Internal Auditors, The American Institute of Certified Public Accountants and the Association of Certified Fraud Examiners
4.3 Reporting of suspected incidents

**EXPECTED OUTCOME 4.3**

The University provides various avenues for reporting suspected or known fraud or corruption.

**External Reference(s)**

_In many cases, greater losses are suffered as a result of employees at all levels ignoring the obvious. It is everyone’s responsibility to find and report fraud and irregularity within an organisation, and it is therefore essential that an organisation has appropriate reporting mechanisms in place to facilitate this._

Employees, clients or members of the public must be provided with an appropriate channel for reporting fraud that, where possible, ensures confidentiality.

**Expected Control Description**

- **MANDATORY NOTIFICATIONS**: Suspected or known fraud or corruption incidences committed by or against the University which come to the attention of staff are notified immediately to the appropriate individual or internal reporting body under mandatory internal reporting requirements.

- **REPORTING MECHANISMS**: All internal and external stakeholders have available to them prescribed ways in which they can formally notify the University of suspected or known fraud or corruption.

4.4 Public interest disclosures (whistleblower protection)

**EXPECTED OUTCOME 4.4**

The University provides effective mechanisms for individuals to make public interest disclosures, for these disclosures to be properly assessed and investigated, and for disclosers to be protected, in accordance with legislative requirements.

**External Reference(s)**

_Disenclosers are part of a public authority’s ‘early warning system’, assisting in the prevention and detection of unwanted conduct, which will lead to improved performance, staff morale and a greater level of public trust and confidence._

**Expected Control Description**

- **PROCEDURES**: The University has implemented procedures for public interest disclosures which cover the processes to be followed and the protections provided to disclosers. These procedures are aligned with relevant legislative requirements and are made available both internally and externally.

- **COMMUNICATIONS**: The availability of public interest disclosure procedures is communicated to the University community as part of a program to raise and maintain awareness of and confidence in the PID Act.

- **STAFF UNDERSTANDING**: Staff are educated (as part of the University’s compliance training framework) on the public interest disclosure procedures and how they specifically differ from other complaint reporting and management processes.

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24 Commonwealth Fraud Control Guidelines, Australian Government, 2011  

25 Information for Public Authorities, Public Interest Disclosures, Public Sector Commission, Western Australia  

26 In Western Australia, public authorities are required, under the Public Interest Disclosure Act 2003, to produce their own internal public interest disclosure procedures. Furthermore, these internal procedures must align with guidelines issued by the Public Sector Commission.
5. **RESPONSE THEME**

5.1 **Complaints management**

**EXPECTED OUTCOME 5.1**

The University’s complaints management procedures are clearly defined, meet agreed standards, and are consistently applied when handling allegations of fraud or corruption that are either detected through the University’s detection systems or otherwise brought to its attention.

**External Reference(s)**

*The organization should be actively committed to effective and efficient complaints handling ... This commitment should be reflected in the definition, adoption and dissemination of policy and procedures for the resolution of complaints*.

**Expected Control Description**

- **PROCEDURES:** The University has implemented and published adequate complaint management procedures for handling fraud and corruption allegations which:
  - Align with the relevant provisions of the Staff Enterprise Agreement in relation to the handling of misconduct or serious misconduct.
  - Meet appropriate external legislative or regulatory requirements.

- **COMPLIANCE:** Availability of the complaints management procedures for reporting fraud and corruption allegations are widely disseminated throughout the University and staff are educated in their application (as part of the University’s compliance training framework).

5.2 **Investigations**

**EXPECTED OUTCOME 5.2**

Incidences of suspected fraud or corruption which are referred for investigation, through the Misconduct provisions of the Staff Enterprise Agreement, are handled with appropriate knowledge and expertise by personnel who operate in accordance with University investigation standards and are independent of the University business unit in which the alleged fraudulent or corrupt conduct occurred.

**External Reference(s)**

*Of crucial importance are the procedures and investigative processes adopted by the agency. It must adopt a response that reflects the nature and seriousness of the matter, and ensure that every facet of inquiry is robust enough to withstand close scrutiny.*

**Expected Control Description**

- **INVESTIGATORS:** Investigations into suspected fraud and corruption are only performed by personnel who are one of the following:
  - Independent dedicated investigations officers within the University.
  - Independent managers or other senior persons within the University.
  - External law enforcement or oversight agencies.
  - External consultants operating under the direction of an independent senior person within the University.

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28 There is a requirement for public sector agencies (but not including public authorities such as Curtin University that are exempt under Schedule 1 of the Public Sector Management Act 1994) to meet or exceed this standard – refer to Public Sector Commissioner’s Circular 2009-27 Complaints Management.
**EXPECTED OUTCOME 5.2**

- **PROFESSIONAL DEVELOPMENT**: Staff who are involved in investigations of suspected fraud and corruption undertake appropriate professional development (internal and external) to maintain and further develop their expertise and ensure their skills remain current.

- **INVESTIGATION STANDARDS**: All investigations into allegations of misconduct involving fraud and corruption within the University meet approved University investigation standards that have been set by the ISU.

5.3 Internal management reporting and escalation

**EXPECTED OUTCOME 5.3**

The University captures, analyses, reports and (where necessary) escalates to the appropriate internal stakeholders all detected fraud and corruption incidents.

**External Reference(s)**

An investigations log should be maintained and an annual report should be submitted to the board of all investigations carried out, outcomes and lessons learned.\(^{10}\)

**Expected Control Description**

- **REGISTRATION**: All reported incidences of fraud or corruption are centrally registered and are clearly identifiable as such. Sufficient supporting information is retained (along with information on the current status of the allegations) in order for required analysis and reporting to take place.

- **ESCALATION**: There are clear procedures in relation to when a fraud or corruption incident should be notified or escalated to relevant internal stakeholders for appropriate consideration, management and oversight e.g. in order to form a critical incident team and involve Public Relations to handle media enquiries.

- **ANALYSIS AND REPORTING**: There is regular analysis of incidents reported and periodic reporting of trends to the Executive Management group and/or an appropriate internal oversight body or body of review. Reporting of fraud and corruption-related matters is integrated within existing management reporting mechanisms on complaints management.

- **KEY PERFORMANCE INDICATORS**: Key performance indicators associated with fraud and corruption control are in place with set targets. Actual performance is reported against these targets in order to measure the success of the Plan in achieving its objectives over a period of time.

- **POLICY AND PROCEDURE UPDATES**: University policies and procedures are, where necessary, amended promptly as a result of any changes to controls arising from fraud or corruption incidents.

5.4 Disciplinary process

**EXPECTED OUTCOME 5.4**

The University’s disciplinary proceedings for staff are consistently performed in accordance with either the Staff Enterprise Agreement or relevant contract of engagement.

**External Reference(s)**

A consistent and credible disciplinary system is a key control that can be effective in deterring fraud and misconduct.\(^{31}\)

**Expected Control Description**

- **PROCEDURES**: The disciplinary procedures outlined in the Staff Enterprise Agreement or relevant contract of engagement are consistently invoked should there be sufficient evidence of fraud or corruption.

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\(^{10}\) Fraud Risk Management, A Guide to Good Practice, CIMA, 2008


\(^{31}\) Fraud Risk Management, Developing a Strategy for Prevention, Detection and Response, KPMG, 2006

EXPECTED OUTCOME 5.4

- corruption.

- SEPARATION OF INVESTIGATION AND DETERMINATION: There is separation between the University area that has responsibility for conducting an internal fraud or corruption investigation and the University area that makes a decision as to what disciplinary action (if any) is taken.

5.5 External reporting

EXPECTED OUTCOME 5.5

The University cooperates fully with appropriate external agencies and bodies and operates in accordance with relevant legislation and regulations in reporting on and responding to detected fraud and corruption incidents.

External Reference(s)

When a matter falls within the jurisdiction of more than one external integrity body, the agency must ensure that it is reported to each one that is relevant ... 32

In the spirit of fostering collaborative working relationships, organisations that experience fraud or corruption are advised to notify their funding agency to ensure that there is no impact on the conditions of funding and to identify approaches to reduce risk 33

Expected Control Description

- OVERSIGHT / REGULATORY AGENCIES: The timeliness and format of, and responsibility for, reporting of fraud and corruption incidents and (where required) the outcomes of investigations into such incidents, to external oversight / regulatory agencies occurs in accordance with legislative requirements and established communication protocols between the University and these agencies.

- GRANTING BODIES: The University informs the relevant grant funding body in accordance with the terms and conditions of the grant in any case where an allegation raised may concern abuse of funds or assets provided by that body.

- RELATIONSHIP WITH AGENCIES AND BODIES: The University assists, cooperates with, or conducts investigations in response to, external agencies or granting bodies to whom an allegation of fraud or corruption has been reported.

5.6 Recovery of losses

EXPECTED OUTCOME 5.6

The University takes action to recover losses where there is evidence of fraud and corruption and where it is cost justifiable to pursue such recovery.

External Reference(s)

Recovering financial losses is a major objective of any fraud investigation. The Director ... shall ensure that, in all fraud investigations, there is the quantification of the amount of any loss. The University will seek the repayment of losses in all cases 34

Expected Control Description

- QUANTIFICATION OF LOSS: The University, wherever possible, attempts to quantify the losses arising from instances of fraud or corruption.

### EXPECTED OUTCOME 5.6

| ✔️ CIVIL ACTION: | The University takes civil action (further to legal advice, where cost is justifiable and to the extent not covered by insurance) to recover monies, assets or other unrecovered amounts arising from instances of fraud or corruption. |
| ✔️ INSURANCE: | As part of the University’s overall insurance program (and after considering the required level of cover, inclusions/exclusions and deductibles), there is adequate insurance in place that insures the University against the risk of loss arising from internal or externally instigated fraud or corruption. |

### 5.7 Review of internal controls

#### EXPECTED OUTCOME 5.7

The University reviews and re-assesses the adequacy of the internal control environment following the investigation of a fraud or corruption incident.

**External Reference(s)**

*It is important to perform an internal control review in the area where the fraud occurred. This will help to ensure internal controls weaknesses and gaps are addressed to prevent the fraud from reoccurring.*

**Expected Control Description**

| ✔️ RESPONSIBILITY: | Responsibility is assigned for ensuring the:  
| | • recommendations for control improvement arising from an investigation (if any) are implemented; and  
| | • internal control environment is independently re-assessed following the detection of a fraud or corruption incident and any recommendations arising out of this assessment are properly implemented. |

| ✔️ REVIEW AND ACTION: | After the investigation is complete and any recommended control improvements have been implemented by the University further to the investigation, an independent assessment of the internal control environment is performed and any further recommendations arising from this review are formally addressed by management and remain active until fully cleared. |

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35 *It’s your business*, New South Wales Department of Ageing, Disability and Home Care, 2012.  
APPENDICES LIST

1. Roles

2. Definitions

3. Examples of Fraudulent and Corrupt Conduct

4. Compliance with Overseas Anti-Bribery and Corruption Legislation
Appendix 1 – Roles

The Council has oversight responsibility for fraud and corruption control. It ensures that its own governance practices set the tone for fraud and corruption risk management and that management implements policies and processes that encourage values-based behaviours, including processes for staff, students, external parties and the general community to report instances where relevant standards are not met. The Council also monitors the University’s fraud and corruption risk management effectiveness via the Audit and Compliance Committee.

The Audit and Compliance Committee is responsible for:
- Providing an objective and robust view to the Council on the adequacy and effectiveness of the Plan.
- Reviewing the status of all fraud or corruption incidents or issues that are detected, and their current status.

The Vice-Chancellor is responsible for:
- Providing leadership in the promotion of values-based behaviours within the University.
- Ensuring that the Plan sufficiently addresses all potential fraud and corruption risks.
- Ensuring appropriate action is being taken to mitigate those risks.

Executive Managers are responsible for:
- Modelling values-based behaviours within the University.
- Implementing fraud and corruption control strategies within their portfolios.
- Reviewing the Plan and providing adequate resources and priority to ensure that the Plan is properly implemented, monitored and reviewed.

Managers are responsible, within their areas of responsibility, for:
- The prevention and detection of fraud and corruption.
- Implementing and monitoring controls that minimise fraudulent and corrupt activity.
- Implementing and overseeing initiatives associated with strengthening controls over fraud and corruption risk, where necessary.
- Properly acting on all complaints of fraud and corruption brought to their attention.
- Providing assistance with any investigations that arise from such complaints.

All University staff are responsible for fulfilling their obligations or responsibilities as specified under the Plan i.e.
- Complying with internal control requirements, policies and procedures.
- Being aware of the “red flags” of fraud and corruption.
- Reporting suspected acts of fraud or corruption in accordance with University policy and external legislative requirements.
- Assisting with any enquiries and investigations pertaining to fraud or corruption.

The Director Integrity and Standards Unit (ISU) is responsible for:
- Maintaining the complaints management framework, including complaint and investigation procedures.
- Overseeing triage matters including those received through the complaints portal, and managing the portal.
- Maintaining the conflict of interest framework including procedures, register and monitoring.
- Maintaining and promoting the Code of Conduct for staff.
- Maintaining and promoting the Fraud and Corruption Control (FCC) Plan.
- Maintaining the FCC risk management framework including risk assessments and key controls, and ensuring FCC risk assessment and monitoring is embedded into corporate, academic and project governance frameworks.
- Undertaking FCC prevention and detection-related activities including advice on red flags, fraud detection techniques, predictive modelling, exception reporting and real time continuous monitoring.
• Reporting / escalation from data analysis, trends and systemic issues arising from complaint and investigation matters and from FCC risk assessment and prevention activities.
• Providing advice to Council, Executive Management, Managers, staff and students.
• Performing compliance officer duties for the Corruption and Crime Commission Act, including breach reporting, the PID Act and other relevant Commonwealth and overseas anti-fraud and anti-corruption related legislation.
• Stakeholder management and intelligence gathering.
• Awareness, education and training on complaints management, conduct management, fraud and corruption control.

The **Director Risk Management** is responsible for:

- Maintaining the risk management framework including policy and procedures for risk assessments and identification of key controls.
- Maintaining the risk policy, risk appetite and behaviours including continuous disclosure.
- Maintaining risk procedures for strategic risk, operational risk, business continuity, critical incident management, the alert-disclosure matrix, travel risk and insurance.
- Overseeing operational risk management – Theft, Conduct, IP, ID theft, Assets, Compliance and Quality etc.
- Insurance potential, notifications and claims.
- Loss recovery through Insurance.
- Reporting / escalation from data analysis, trends and systemic issues arising from risk reports, insurance claims and post incident debriefs.
- Providing advice to Council, Executive Management, Managers, staff and students.
- Stakeholder management and intelligence gathering.
- Awareness, education and training on risk management.

The **Director Legal & Compliance Services** is responsible for:

- Maintaining the compliance framework including legislation, policy and procedures.
- Assessment of legislation and compliance officer assignment.
- Maintaining compliance training rules (legislation and policy).
- Overseeing litigation including loss recovery through litigation.
- Providing legal advice on matters.
- Performing legal risk management.
- Maintaining the delegations register and framework.
- Maintaining the records and information management framework.
- Overseeing FOI, information disclosure and privacy requirements - Compliance Officer.
- Reporting / escalation from data analysis, trends and systemic issues arising from compliance reports.
- Providing advice to Council, Executive Management, Managers, staff and students.
- Maintaining compliance breach notification and escalation processes for compliance officers, Managers and Executive Managers.
- Stakeholder management and intelligence gathering.
- Awareness, education and training on compliance.

The **Director People and Culture** is responsible for:

- Ensuring adequate procedures exist for appropriate screening and selection of new employees and for employee transfers.
- Advising and providing guidance on the application of staff misconduct-related and disciplinary/dismissal procedures, in accordance with the Staff Enterprise Agreement.
- Embedding clear responsibility for fraud and corruption control within the University’s performance management systems.
- Overseeing and monitoring compliance with required “working with children” checks.

The **Director Internal Audit** is responsible for:

- Considering the University’s assessment of fraud and corruption risk when developing the annual audit workplan.
• Assisting in the deterrence of fraud by examining and evaluating the adequacy and effectiveness of internal control systems, and making recommendations for improvement commensurate with the University’s risk appetite.

• Within the context of audit assignments, being alert to control weaknesses that may allow fraud or corruption, and deciding where additional tests need to be conducted with a view to uncovering other potential indicators of fraud.

• Having sufficient knowledge of fraud and corruption to be able to identify indicators that such conduct may have occurred (during the course of audit work), then evaluating these indicators and deciding whether further action should be taken.

• Performing follow-up reviews of the adequacy of internal controls in areas or systems where instances of fraud or corruption were previously identified and investigated.

• Independently assessing the University’s overall approach to fraud and corruption control.
Appendix 2 – Definitions

• **Bribe**: The offering, giving, receiving, or soliciting of any item of value to influence the actions of an official or other person in charge of a public or legal duty.

• **Control** (also “internal control”): An existing process, policy, device, practice or other action that acts to minimise negative risks or enhance positive opportunities.

• **Corruption**: Dishonest activity in which a person acts contrary to the interests of the University and abuses his / her position of trust in order to achieve some personal gain or advantage for themselves, or provide an advantage / disadvantage for another person or entity. It also involves corrupt conduct by the University, or a person purporting to act on behalf of and in the interests of the University, in order to secure some form of improper advantage for the University either directly or indirectly.

• **External parties**: External individuals or entities with whom the University engages, transacts or associates in the achievement of its objectives e.g. joint venture partners and collaborators, agents and intermediaries, contractors and suppliers, grant providers, sponsors and debtors.

• **Executive manager**: Means the position held by a Deputy Vice-Chancellor, a Vice President, a Pro Vice-Chancellor, the Chief Financial Officer, the Chief Strategy Officer or any other position determined from time to time by the Executive Committee to be one that is held by an Executive Manager.

• **Facilitation payment**: An illegal or unofficial payment made in return for services which the payer is legally entitled to receive without making such payment. It is normally a relatively minor payment made to a public official or person with a certifying function in order to secure or expedite the performance of a routine or necessary action, such as a visa, work permit or customs clearance.

• **Fraud**: Dishonest activity causing actual or potential financial loss to any person or entity including theft of moneys or other property by employees or persons external to the University and where deception is used at the time, immediately before or immediately following the activity. This also includes the deliberate falsification, concealment, destruction or use of falsified documentation used or intended for use for a normal business purpose or the improper use of information or position for personal financial benefit. The concept of fraud involves fraudulent or corrupt conduct by internal parties or external entities targeting the University, or fraudulent or corrupt conduct by the University itself targeting external entities.

• **Fraud and corruption risk assessment**: The application of risk management principles and techniques in the assessment of the risk of fraud and corruption within the University.

• **Manager**: Includes executive managers, faculty, portfolio and operational area managers, supervisors and workers with management responsibilities.

• **Public officer**: A member, officer or employee of any authority, board, corporation, commission, local government, council of a local government, council or committee or similar body established under a written law.

• **Risk**: The effect of uncertainty on objectives. It is measured in terms of consequence and likelihood. In relation to fraud and corruption risk, this will generally be a negative impact.

36 The definitions of Corruption and Fraud in this section have been adapted from AS 8001-2008 Fraud and Corruption Control. The definition of Bribe is taken from Black’s Law Dictionary. The definitions of Executive Manager and Student are taken from the Policy Preferred Definitions document – see [http://policies.curtin.edu.au/local/docs/Alphabetic%20Policy%20Definitions%20v10.pdf](http://policies.curtin.edu.au/local/docs/Alphabetic%20Policy%20Definitions%20v10.pdf). The definitions of Risk and Manager are taken from the Risk Management Policy. The definition of Public Officer is taken from section 1(1) of the Criminal Code Act Compilation Act 1913 (WA). The definitions of Staff and External Parties have been developed to meet the particular requirements of this document.
- **Staff**: Covers all University officers under a contract of employment, titleholders (paid and unpaid, including Council members, honorary position holders such as adjuncts, emeritus professors and visitors), consultants, contractors and volunteers working for the University, regardless of their physical location.

- **Student**: A person who is enrolled in a unit, course or program of study approved by Curtin University of Technology, and which leads to, or is capable of leading to, an academic award of the University.
Appendix 3 – Examples of Fraudulent and Corrupt Conduct

- Misappropriating grant funds.
- Falsifying or fabricating research outcomes.
- Taking or requesting inducements to mark a student’s assessment more favourably.
- A manager signing off on fraudulent overtime claims.
- Regularly taking resources, such as office supplies, stationery or University equipment, home for personal use or to sell for personal benefit.
- Unauthorised use of a University motor vehicle.
- Approving invoices for private expenses or colluding to do so for others.
- Submitting a false travel or reimbursement claim and receiving a benefit to which they are not entitled.
- Misusing taxi vouchers for personal use or profit.
- Manipulating recruitment and selection procedures to secure the appointment of a close friend or family member or associate.
- Management promoting, engaging or giving an employee advantage over others for personal reasons.
- Failing to declare a conflict of interest but continuing to deal with a close associate in exercising a University function (for example, recruitment of an employee).
- Accepting or soliciting a bribe or secret commission from a tenderer to give partial consideration to them.
- Providing commercial-in-confidence information to a tenderer resulting in them obtaining an unfair advantage over other tenderers in the tender process.
- Colluding with a supplier of goods or services to the University for personal gain.
- Facilitation payments i.e. obtaining kickbacks for organising preferential treatment.
- Gifts or entertainment received which is intended to achieve a specific or generic University outcome in the short or long-term.
Appendix 4 – Compliance with Overseas Anti-Bribery and Corruption Legislation

Introduction

Most countries have introduced or strengthened anti-bribery legislation which makes it an offence for organisations and individuals to pay or receive bribes. All OECD countries have in fact made it an offence for organisations and individuals from those countries to pay bribes to public officials in other countries.

The University needs to develop and support an effective system of compliance that meets the requirements of relevant anti-corruption and bribery laws not only at home, but also in various jurisdictions where University business activities are conducted. The items of overseas legislation that are particularly relevant to the University’s operations are as follows:

1. Bribery Act 2010 (UK)
2. Foreign Corrupt Practices Act 1977 (US)
3. Anti-Corruption Commission Act 2009 (Malaysia)
4. Prevention of Corruption Act 1993 (Singapore)

Comparison between acts

As part of the development of the Fraud and Corruption Control Plan (“the Plan”), an internal review of and comparison between the above four acts was performed, under the following five headings:

- Jurisdiction
- Prohibitions
- Defences and Exceptions
- Defence Details
- Criminal and Civil Penalties

The review found that the UK Bribery Act (“the Act”) is the most onerous of the anti-corruption regimes. In particular, it contains an offence of corporate failure to prevent bribery.

Organisations (including universities) may be held criminally liable for the acts of any person who provides services to or on behalf of the organisation in any capacity. Therefore, the Act extends criminal liability beyond an organisation’s employees to its partners in outsourcing or joint ventures, agents, brokers, consultants, and also to vendors. The Act raises the prospect that businesses may face prosecution in relation to bribes they do not know about, paid by individuals over whom they may have little practical control. The penalty is an unlimited fine.

Under the Act, the defence for an organisation against this liability is to prove that it had ‘adequate procedures’ in place to prevent bribery. UK government guidance on what is ‘adequate procedures’ refers to six guiding principles:

1. Proportionate procedures: An organisation’s procedures to prevent bribery by persons associated with it must be proportionate to the bribery risks the organisation faces, and the "nature, scale and complexity" of the organisation's activities.

2. Top-level commitment: The organisation needs to show that individuals at the top of the corporate structure have been actively involved in making sure that their staff (including middle management) and the key people with whom and for whom they do business understand that bribery is not tolerated.

3. Risk assessment: The organisation must periodically gauge and document the bribery risks it might face, especially if the organization is entering into new business arrangements and new markets overseas.
4. **Due diligence:** There should be a policy and procedure for due diligence to be carried out before entering into a business relationship, and for it to be repeated periodically. Anti-bribery due diligence is the research, investigation, assessment and monitoring that an organisation will carry out on business relationships to ensure that it is associated with companies and personnel that will behave in a manner consistent with the organisation’s anti-bribery programme. The approach adopted must be proportionate and risk-based.

5. **Communication (including training):** The organisation must communicate - both internally (through, for example, additional training) and externally (through, for example, a code of conduct) - its policies and procedures to staff and to others who will perform services for it to ensure that those policies and procedures are embedded and understood throughout the organisation.

6. **Monitoring and review:** Because the risks an organisation faces and the effectiveness of the organisation’s procedures may change over time, the organisation should routinely take stock of its anti-bribery procedures, to keep up with any changes in the bribery risks the organization faces.

The introduction of the Act has led to a significant increase in the number of organisations that are implementing anti-bribery management systems. The implementation of anti-bribery management systems is also taking place within organisations based in other countries which are committed to the enforcement of anti-bribery laws.

**Compliance program**

As the UK Bribery Act appears to be the “lowest common denominator” for anti-bribery legislation affecting the University, any University-based compliance program put in place must ensure compliance with this act.

But rather than develop separate compliance plans for the UK Bribery Act and the other three acts referred to above, the Plan has been developed to align with the compliance requirements of the UK Bribery Act (and therefore, meet the defence of ‘adequate procedures’).

This has been done by ensuring that the Plan covers all of the main components of the British Standard BS 10500: *Specification for an anti-bribery management system* (ABMS) which was issued in 2011. This standard has been developed to help organisations implement an effective anti-bribery management system, and it can be used both in the UK and internationally. The Standard takes into consideration both the UK Bribery Act and internationally recognised good practice.

Note: In a number of respects, the Standard goes beyond the obligations of organisations as set forth in the Bribery Act and its accompanying guidance as published by the UK Ministry of Justice, particularly with respect to what is necessary to demonstrate “adequate procedures” in anti-corruption compliance by a commercial organisation.

Nevertheless, the main components of the Standard have been aligned with relevant sections of the Plan, as follows:

<table>
<thead>
<tr>
<th>BS 10500 component</th>
<th>Plan Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>PLANNING</strong></td>
<td>Whole of Plan, but in particular: Sections (2.6, 3.1); App. 1 (in terms of roles)</td>
</tr>
<tr>
<td>• Planning</td>
<td></td>
</tr>
<tr>
<td>• Scope of the ABMS</td>
<td>Sections (2.5, 3, 5)</td>
</tr>
<tr>
<td><strong>ADOPTING AN ANTI-BRIBERY POLICY AND IMPLEMENTING THE ABMS</strong></td>
<td></td>
</tr>
<tr>
<td>• Anti-bribery policy and ABMS</td>
<td>Sections (3.1, 3.2, 3.3)</td>
</tr>
<tr>
<td>• Communicating the anti-bribery policy and ABMS</td>
<td>Sections (2.7, 3.2, 3.5, 3.10)</td>
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## BS 10500 component

<table>
<thead>
<tr>
<th>BS 10500 component</th>
<th>Plan Reference</th>
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<tbody>
<tr>
<td>Education, training and/or guidance</td>
<td>Section (3.5)</td>
</tr>
<tr>
<td>Management responsibility</td>
<td>Sections (2.6, 2.8); App. 1; App. 4</td>
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<tr>
<td>Provision of resources</td>
<td>Section (2.6)</td>
</tr>
<tr>
<td>Risk assessment</td>
<td>Sections (3.3, 3.9)</td>
</tr>
<tr>
<td>Due diligence</td>
<td>Section (3.9)</td>
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<tr>
<td>Implementation of ABMS by controlled organisations and business associates</td>
<td>Section (3.9)</td>
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<tr>
<td>Employment procedures</td>
<td>Sections (3.5, 3.6, 3.7, 4.4)</td>
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<tr>
<td>Gifts, hospitality, donations and similar benefits</td>
<td>Sections (3.7, 3.8)</td>
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<tr>
<td>Facilitation payments</td>
<td>Sections (3.3, 3.5)</td>
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<td>Delegated decision-making</td>
<td>Sections (3.3, 5.1)</td>
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<tr>
<td>Anti-bribery contract terms</td>
<td>Section (3.9)</td>
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<tr>
<td>Financial controls</td>
<td>Sections (3.3, 3.4)</td>
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<tr>
<td>Procurement and other commercial controls</td>
<td>Sections (3.3, 3.4)</td>
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<tr>
<td>Raising concerns</td>
<td>Sections (4.3, 4.4, 5.1)</td>
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<tr>
<td>Investigating and dealing with bribery</td>
<td>Sections (5.2, 5.3, 5.4, 5.5, 5.6)</td>
</tr>
<tr>
<td>Documenting the ABMS</td>
<td>Whole of the Plan (also covered under the Records Management policy)</td>
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### MONITORING AND REVIEWING THE ABMS

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<table>
<thead>
<tr>
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<tbody>
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<td>Review by Compliance Manager</td>
<td>Sections (2.9, 5.3)</td>
</tr>
<tr>
<td>Internal Audit</td>
<td>Sections (3.4, 4.2, 5.7)</td>
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<tr>
<td>Top management review</td>
<td>Sections (3.4, 4.2)</td>
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### IMPROVEMENT OF THE ABMS

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<table>
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<tr>
<td>Procedure for changing / improving the ABMS</td>
<td>Sections (3.4, 4.2)</td>
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